



City of Saginaw, MI

2020-2021 Draft Consolidated Annual Performance Evaluation Report



Office of Management & Budget
Community Development & Block Grant Division
1315 S Washington Room 208
Saginaw MI 48601

CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

10,618 children participated in CDBG funded youth programs. 39 homeowners were assisted with housing repairs in an effort to maintain affordability. The City was awarded additional CDBG funds through the CARES Act which could be used to prevent, prepare for or respond to the Covid-19 crisis. A program was created to help businesses survive the pandemic. 74 businesses in the City were assisted with these funds. Teh Saginaw Housing Commission was assisted with an upgrade to its fire alarm system benefitting 250 residents of their rental properties. The Community Policing Program continues to be successful although with the pandemic there was an increase in crime which was a notional trend. The Community Police work in a proactive manner to educate and work with residents of low and moderate income areas of the City on crime prevention and safety. The Community Police work with all of our neighborhood associations and community partners to promote safety awareness with events like Light Up The City and Arson Watch. A total of 448 persons were served with Emergency Shelter funds.

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Address the needs of homeless and at risk families	Affordable Housing Public Housing Homeless	CDBG: \$ / ESG: \$831147	Homeless Person Overnight Shelter	Persons Assisted	100	0	0.00%	600	430	71.67%

Address the needs of homeless and at risk families	Affordable Housing Public Housing Homeless	CDBG: \$ / ESG: \$831147	Overnight/Emergency Shelter/Transitional Housing Beds added	Beds	20	0	0.00%			
Address the needs of homeless and at risk families	Affordable Housing Public Housing Homeless	CDBG: \$ / ESG: \$831147	Homelessness Prevention	Persons Assisted	1000	0	0.00%	200	18	9.00%
Enhance economic development and training activity	Affordable Housing Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Jobs created/retained	Jobs	50	0	0.00%	50	74	148.00%
Enhance economic development and training activity	Affordable Housing Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Businesses assisted	Businesses Assisted	40	0	0.00%	15	74	493.33%

Enhance economic development and training activity	Affordable Housing Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Buildings Demolished	Buildings	0	0		24	26	108.33%
Improve Public Facilities and Infrastructure	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	100000	0	0.00%	500	0	0.00%

Improve Public Facilities and Infrastructure	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Buildings Demolished	Buildings	0	18		0	26	
Increase Quality and Affordability Rental Housing	Affordable Housing Public Housing Homeless	CDBG: \$	Rental units rehabilitated	Household Housing Unit	100	250	250.00%	198	0	0.00%
Increase Quality and Affordability Rental Housing	Affordable Housing Public Housing Homeless	CDBG: \$	Homeowner Housing Rehabilitated	Household Housing Unit	0	0		0	0	

Increase Quality/Affordability Owner Housing	Affordable Housing Public Housing Homeless Non-Homeless Special Needs	CDBG: \$ / HOME: \$437069	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	300	0	0.00%			
Increase Quality/Affordability Owner Housing	Affordable Housing Public Housing Homeless Non-Homeless Special Needs	CDBG: \$ / HOME: \$437069	Homeowner Housing Rehabilitated	Household Housing Unit	75	22	29.33%	20	6	30.00%
Provide and expand public services	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	7000	122302	1,747.17%	20000	122302	611.51%

Provide and expand public services	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Public service activities for Low/Moderate Income Housing Benefit	Households Assisted	1000	0	0.00%			
Provide and expand public services	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Homeowner Housing Rehabilitated	Household Housing Unit	0	0	0	5		

Provide and expand public services	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Other	Other	100	0	0.00%			
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Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

Demolition is a high priority for the City of Saginaw. CDBG funds were used to clear 26 properties. Economic Development is a high priority for the City of Saginaw. CDBG funds were used to fund the Saginaw Economic Development Corporation and Downtown Development Authority which assists businesses in the City of Saginaw with a jobs created or retained requirement. The addition of CARES Act funds helped the City provide 74 businesses with assistance. Homeowner occupied housing rehabilitation is high priority for the City of Saginaw and the City was able to assist 39 homeowners with housing repairs to maintain affordability for their homes. Supporting emergency shelters is also a high priority. The City uses its ESG dollars to fund 4 homeless shelters with services to victims of domestic violence, homeless children and chronically homeless males.

CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	CDBG	HOME	ESG
White	3,745	3	0
Black or African American	11,045	7	0
Asian	1	0	0
American Indian or American Native	2	0	0
Native Hawaiian or Other Pacific Islander	0	0	0
Total	14,793	10	0
Hispanic	44	1	0
Not Hispanic	14,749	9	0

Table 2 – Table of assistance to racial and ethnic populations by source of funds

Narrative

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CR-15 - Resources and Investments 91.520(a)

Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public - federal	2,568,771	2,277,293
HOME	public - federal	436,985	155,656
ESG	public - federal	186,847	174,884
Other	public - federal	2,972,803	407,532
Other	public - local	2,972,803	407,532

Table 3 - Resources Made Available

Narrative

Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
Low/Moderate Census Tracts	80	77	

Table 4 – Identify the geographic distribution and location of investments

Narrative

Services were provided throughout the City of Saginaw. The homeless shelters that are funded are in Census tracts 1,6 and 7. Youth programs are funded in tracts 1,4,7, 11 and 16.

Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

The City does not have a match requirement.

Fiscal Year Summary – HOME Match	
1. Excess match from prior Federal fiscal year	0
2. Match contributed during current Federal fiscal year	0
3. Total match available for current Federal fiscal year (Line 1 plus Line 2)	0
4. Match liability for current Federal fiscal year	0
5. Excess match carried over to next Federal fiscal year (Line 3 minus Line 4)	0

Table 5 – Fiscal Year Summary - HOME Match Report

Match Contribution for the Federal Fiscal Year								
Project No. or Other ID	Date of Contribution	Cash (non-Federal sources)	Foregone Taxes, Fees, Charges	Appraised Land/Real Property	Required Infrastructure	Site Preparation, Construction Materials, Donated labor	Bond Financing	Total Match

Table 6 – Match Contribution for the Federal Fiscal Year

HOME MBE/WBE report

Program Income – Enter the program amounts for the reporting period				
Balance on hand at beginning of reporting period	Amount received during reporting period	Total amount expended during reporting period	Amount expended for TBRA	Balance on hand at end of reporting period
\$	\$	\$	\$	\$
0	0	0	0	0

Table 7 – Program Income

Minority Business Enterprises and Women Business Enterprises – Indicate the number and dollar value of contracts for HOME projects completed during the reporting period						
	Total	Minority Business Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Contracts						
Dollar Amount	135,656	0	0	64,600	0	71,056
Number	6	0	0	3	0	3
Sub-Contracts						
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0
	Total	Women Business Enterprises	Male			
Contracts						
Dollar Amount	135,656	0	135,656			
Number	6	0	6			
Sub-Contracts						
Number	0	0	0			
Dollar Amount	0	0	0			

Table 8 - Minority Business and Women Business Enterprises

Minority Owners of Rental Property – Indicate the number of HOME assisted rental property owners and the total amount of HOME funds in these rental properties assisted						
	Total	Minority Property Owners				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0

Table 9 – Minority Owners of Rental Property

Relocation and Real Property Acquisition – Indicate the number of persons displaced, the cost of relocation payments, the number of parcels acquired, and the cost of acquisition						
Parcels Acquired		0		0		
Businesses Displaced		0		0		
Nonprofit Organizations Displaced		0		0		
Households Temporarily Relocated, not Displaced		0		0		
Households Displaced	Total	Minority Property Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Cost	0	0	0	0	0	0

Table 10 – Relocation and Real Property Acquisition

CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	200	18
Number of Non-Homeless households to be provided affordable housing units	0	0
Number of Special-Needs households to be provided affordable housing units	0	0
Total	200	18

Table 11 – Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	198	0
Number of households supported through The Production of New Units	0	0
Number of households supported through Rehab of Existing Units	50	250
Number of households supported through Acquisition of Existing Units	2	0
Total	250	250

Table 12 – Number of Households Supported

Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

Due to the Covid-19 pandemic there was an eviction moratorium that resulted in fewer people seeking assistance. Although three new contractors were recruited to work in the program during the previous program year the inflation in the construction industry has caused new issues. The price of supplies along with the age and disrepair of the properties has made it challenging to identify candidates that fall within the program constraints. We continue to have issues with insurance in certain areas of our community.

Discuss how these outcomes will impact future annual action plans.

Future annual action plans needs to include assistance to contractor development. There needs to be more programs focused on rental housing assistance or a tenant based rental assistance program. Future annual plans need to have more goals to move homeless to persons into housing.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	0	0
Low-income	0	2
Moderate-income	0	0
Total	0	2

Table 13 – Number of Households Served

Narrative Information



CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

City staff works with the Saginaw County Consortium of Homeless Assistance Providers (SC-CHAP) to assist in the fight against homelessness. City staff from the Inspections Division and the Police Department are referring individuals that may be displaced due to condemnation or eviction to the County's 211 system to avoid homelessness. City staff attends monthly and quarterly meetings of SC-CHAP where the goals are to reduce homelessness in Saginaw by using a coordinated effort to disseminate information and provide services. Due to the pandemic the City was unable to participate in the point in time count this year.

Addressing the emergency shelter and transitional housing needs of homeless persons

With its ESG and ESG-CV funding the City has supported area shelters that service men, women, children and victims of domestic violence.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

The City is working with the Saginaw County Consortium of Homeless Assistance Providers and its ongoing "Community Conversation". Social service agencies along with public and private institutions are meeting to layer resources, reduce redundancy and guide individuals through a comprehensive coordinated process. The Community Conversation is designed to streamline the application process for any family in need. Officials from the City who are in contact with residents in need of services have been given information cards to keep in their possession and give to those residents whenever possible. The City allocates funds to

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City is working with the Saginaw County Consortium of Homeless Assistance Providers and its ongoing "Community Conversation". Social service agencies along with public and private institutions are meeting to layer resources, reduce redundancy and guide individuals through a comprehensive coordinated process. The Community Conversation is designed to streamline the application process for individuals in need and reduce the amount of time spent waiting for assistance. Officials from the City who are in contact with residents in need of services have been given information cards to keep in their possession and give to those residents whenever possible. Officials from the City participated in the point in time counts to help identify and help chronically homeless persons. The City participates in community events aimed at making residents aware of available services.

CR-30 - Public Housing 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

CDBG funds were awarded to the Saginaw Housing Commission to upgrade its fire alarm systems in their multi unit buildings. In addition to assistance provided from the City's funds the Saginaw Housing Commission was awarded funding as authorized by the CARES Act of the Public Housing Program and the Housing Choice Voucher Program.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

Participants of the Family Self Sufficiency Program receive resources and housing assistance to transition to homeownership. Three participants graduated last year from the program receiving \$36,568 in escrow funds as a result of increased rent portion and wages.

Actions taken to provide assistance to troubled PHAs

The Saginaw Housing Commission has been removed from the list of troubled PHAs.

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

The City has adopted a form based zoning code. The form based zoning code is designed to remove restrictive and exclusionary controls. The City is working with property owners of vacant properties to make sure fees are charged when reasonable and necessary and not excessive or contradictory to the overall growth goals of the City.

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

CDBG funds are used to fund housing rehabilitation programs and public service programs for underserved needs. CDBG funds were used to fund recreation and educational programs for primarily low income persons. The City works with other housing service providers in the community to maximize resources and provide the most essential services to the residents. The City has created a group called the Neighborhood Association Action Group. This group meets on a monthly basis to take and discuss needs of the community.

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

The City requires lead safe practices in all of our housing rehabilitation programs. All recipients with children in the home are given information regarding lead based paint. The City does complete abatement in its HOME funded owner occupied housing rehabilitation program. As funds are available the City works with the County Health Department to identify homes for their healthy homes projects.

Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

Economic Development Corporation also had to cancel its annual business event where minority businesses are encouraged to participate due to Covid-19. but there were several classes held virtually to help businesses find resources and tips to help their business the pandemic. The City has a long standing relationship with Legal Services of Eastern Michigan that is used to further educate the community on matters related to fair housing and discrimination.

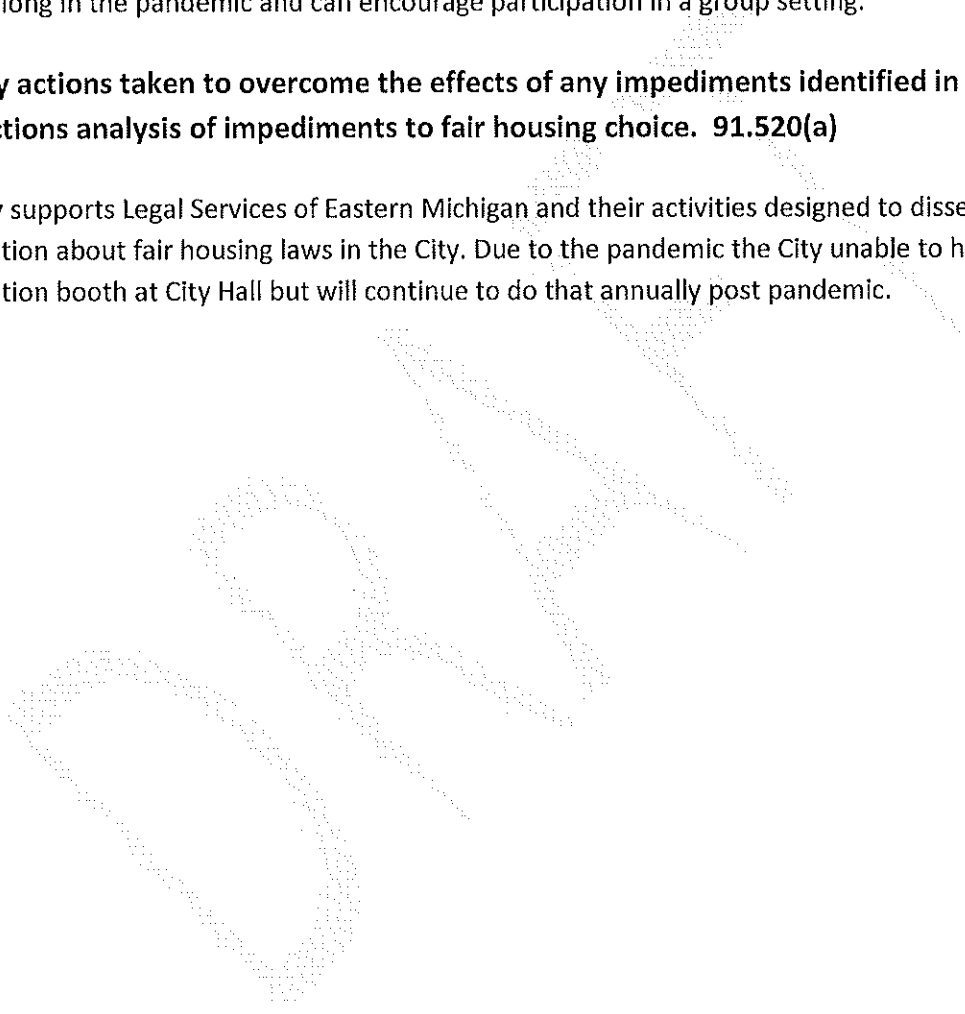
Actions taken to develop institutional structure. 91.220(k); 91.320(j)

Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

Due to the pandemic the City was unable to coordinate the usual meetings to enhance the coordination between agencies. The plan is to reunite the service providers and banks once we are further along in the pandemic and can encourage participation in a group setting.

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

The City supports Legal Services of Eastern Michigan and their activities designed to disseminate information about fair housing laws in the City. Due to the pandemic the City unable to host their information booth at City Hall but will continue to do that annually post pandemic.



CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

The City of Saginaw's Community Services Division desk monitors every request for reimbursement received. The City also visits the sub-recipients either annually or bi annually to review all supporting documentation for compliance. Visits were conducted virtually during program year 2020 due to the pandemic. Sub recipients are invited to attend all public hearings and informational sessions to discuss their program needs. The Community Services Division did not hold their annual contractor meeting aimed at the recruitment of minority and women owned businesses this year due to the pandemic but notifications were sent to contractors in the area inviting them to bid on projects. The Community Services Division through the Saginaw Economic Development Corporation also had to cancel its annual business event where minority businesses are encouraged to participate due to Covid-19. but there were several classes held virtually to help businesses find resources and tips to help their business the pandemic. The City has a long standing relationship with Legal Services of Eastern Michigan that is used to further educate the community on matters related to fair housing and discrimination.

Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

The City advertises the public comment period in The Saginaw News and on its website. An ad was placed in the Saginaw News on August 29, 2021. The report is made available for inspection during regular business hours of the City of Saginaw. Notice is also provided to our community partners including Saginaw Community Action Committee and First Ward Community Center in an effort to reach low income residents. Although there are two public hearings held per program year one is not held at the time of CAPER submission.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

There were no changes.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

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CR-50 - HOME 91.520(d)

Include the results of on-site inspections of affordable rental housing assisted under the program to determine compliance with housing codes and other applicable regulations

Please list those projects that should have been inspected on-site this program year based upon the schedule in §92.504(d). Indicate which of these were inspected and a summary of issues that were detected during the inspection. For those that were not inspected, please indicate the reason and how you will remedy the situation.

There were no rental projects requiring inspection.

Provide an assessment of the jurisdiction's affirmative marketing actions for HOME units. 92.351(b)

Due to the pandemic there were no community outreach events planned. In the future the City will resume participating in community events to market HOME products to all eligible citizens.

Refer to IDIS reports to describe the amount and use of program income for projects, including the number of projects and owner and tenant characteristics

There was no program income used this program year.

Describe other actions taken to foster and maintain affordable housing. 91.220(k) (STATES ONLY: Including the coordination of LIHTC with the development of affordable housing). 91.320(j)

The City uses its HOME dollars for homeowner occupied rehabilitation. The City plans to continue this program as well as coordinate with other housing providers to foster and maintain affordable housing.

CR-60 - ESG 91.520(g) (ESG Recipients only)

ESG Supplement to the CAPER in *e-snaps*

For Paperwork Reduction Act

1. Recipient Information—All Recipients Complete

Basic Grant Information

Recipient Name	SAGINAW
Organizational DUNS Number	072779390
EIN/TIN Number	386004647
Identify the Field Office	DETROIT
Identify CoC(s) in which the recipient or subrecipient(s) will provide ESG assistance	Saginaw City & County CoC

ESG Contact Name

Prefix	Mrs
First Name	Kanah
Middle Name	0
Last Name	Franklin
Suffix	0
Title	Deputy Director of Community Services

ESG Contact Address

Street Address 1	1315 S Washington
Street Address 2	0
City	Saginaw
State	MI
ZIP Code	-
Phone Number	9897591533
Extension	0
Fax Number	0
Email Address	kfranklin@saginaw-mi.com

ESG Secondary Contact

Prefix	Mrs
First Name	Barbara A
Last Name	Rasche
Suffix	0
Title	CDBG Accountant
Phone Number	9897591536
Extension	0
Email Address	brasche@saginaw-mi.com

2. Reporting Period—All Recipients Complete

Program Year Start Date 07/01/2020
Program Year End Date 06/30/2021

3a. Subrecipient Form – Complete one form for each subrecipient

Subrecipient or Contractor Name: Underground Railroad
City: Saginaw
State: MI
Zip Code: 48605, 2451
DUNS Number: 608798468
Is subrecipient a victim services provider: N
Subrecipient Organization Type: Other Non-Profit Organization
ESG Subgrant or Contract Award Amount: 40425

Subrecipient or Contractor Name: UNITED WAY OF SAGINAW COUNTY
City: Saginaw
State: MI
Zip Code: 48607, 1267
DUNS Number: 072785934
Is subrecipient a victim services provider: N
Subrecipient Organization Type: Other Non-Profit Organization
ESG Subgrant or Contract Award Amount: 65693

Subrecipient or Contractor Name: Restoration Community Outreach
City: Saginaw
State: MI
Zip Code: 48601, 1049
DUNS Number: 050226799
Is subrecipient a victim services provider: N
Subrecipient Organization Type: Other Non-Profit Organization
ESG Subgrant or Contract Award Amount: 39035

Subrecipient or Contractor Name: Saginaw Catholic Mustard Seed Foundation

City: Saginaw

State: MI

Zip Code: 48601, 2124

DUNS Number: 965097665

Is subrecipient a victim services provider: N

Subrecipient Organization Type: Faith-Based Organization

ESG Subgrant or Contract Award Amount: 9960

Subrecipient or Contractor Name: Saginaw County Youth Protection Council

City: Saginaw

State: MI

Zip Code: 48601, 2734

DUNS Number: 021091251

Is subrecipient a victim services provider: N

Subrecipient Organization Type: Other Non-Profit Organization

ESG Subgrant or Contract Award Amount: 29297

